

## Message Text

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14

ACTION IO-13

INFO OCT-01 EUR-25 NEA-10 ADP-00 CIAE-00 DODE-00 PM-09

H-02 INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01

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TO SECSTATE WASHDC 8059

INFO AMEMBASSY ATHENS

AMEMBASSY ANKARA

AMEMBASSY LONDON

AMEMBASSY NICOSIA

AMEMBASSY OTTAWA

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E. O. 11652: N/A

TAGS: PFOR, MOPS, UN, CY

SUBJECT: AMB. MCCLOSKEY DISCUSSIONS AT UN

SUMMARY: US AMBASSADOR DESIGNATE TO CYPRUS R. J. MCCLOSKEY DISCUSSED CYPRUS AND UNFICUP IN INDIVIDUAL MEETINGS WITH SYG WALDHEIM, USYG GUYER, AND CYPRUS AMB. ROSSIDES ON 17 MAY. SYG STATED UNFICUP FINANCIAL SITUATION CANNOT CONTINUE INTO 1974 AND HE WILL PRESS SECURITY COUNCIL IN DECEMBER TO MAKE POLITICAL DECISION ON UNFICYP'S FUTURE. END SUMMARY.

1. AMB. MCCLOSKEY, CYPRUS DIRECTOR BOYATT AND USUN MISOFF, FOLLOWING CONSULTATIONS WITH USUN AMB. SCALI, MET FIRST WITH SYG WALDHEIM ON 17 MAY. IN GENERAL AND FRIENDLY DISCUSSION SYG STATED THAT SOME MINOR ECONOMY MEASURES WILL BE ANNOUNCED IN JUNE SC MEETING (E. G. CLOSING OF ASUTRIAN FIELD HOSPITAL). WALDHEIM SAID HE WAS AWARE OF US POSITION THAT SIZE OF FORCE SHOULD BE REDUCED AND INDICATED THIS VIEW WAS SHARED BY OTHERS. HE STATED THAT SOME STATES VIEW UNFICYP AS BAR TO SOLUTION SINCE IT REMOVES PRESSURE ON LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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PARTIES TO NETOTIATE SERIOUSLY. OTHERS BELIEVE THAT OPERATION HAS CONTINUED TOO LONG AND HAS BEEN USED BY CONTRIBUTORS AS METHOD TO TRAIN TROOPS IN FAVORABLE LOCALE. HE SAID HE SHARED THESE VIEWS WHEN HE WAS AUSTRIN

AMBASSADOR. NOW, HOWEVER, WALDHEIM SAID, WHEN DISCUSSES REDUCTIONS WITH CONTRIBUTORS HE RESISTED, " ESPECIALLY BY SCANDINAVIANS", AND HE CANNOT ALLOW UNFICYP TO EVOLVE INTO ANGLO- CANADIAN FORCE.

2. WALDHEIM SAID THE ACCUMULATING DEFICIT OF UNFICYP CANNOT CONTINUE INTO 1974. HE THEREFORE PLANS FULL REPORT TO SC IN DECEMBER FOR GENERAL DEBATE AND POLITICAL DECISION ON FUTURE OF UNFICYP. IF SC DECIDES TO CONTINUE UNFICYP IN 1974 THE SYG WILL ASK FOR COMMITMENTS ON FINANCING; VOLUNTARY CONTRIBUTIONS, DESPITE HIS PERSONAL APPEALS, ARE TOTALLY INADEQUATE.

3. SYG PRAISED UNFICYP AND ITS EFFECTIVENESS. HE SAID WHEN REDUCTIONS DO TAKE PLACE THEY MUST BE CAREFULLY PLANNED TO AVOID AS MUCH AS POSSIBLE AN EXCUSE FOR REOCCURRENCE OF VIOLENCE. COMMENT: INTERESTINGLY, WHILE NOTING DISSIMILARITIES OF SITUATION, SYG CITED WITHDRAWAL OF UNEF IN 1967 AS AN EXAMPLE. HE SAID THE U THANT- BUNCHE DECISION WAS TO CORRECT ONE IN LIGHT OF EGYPTIAN REQUEST, BUT HE FELT DECISION EXPOSED OFFICE OF SYG TO HEAVY CRITICISM. WALDHEIM NOTED THAT THE SECURITY COUNCIL OR GENERAL ASSEMBLY, WHICH WAS IN SESSION, SHOULD HAVE MADE DECISION, ALTHOUGH RESULT WOULD HAVE BEEN SAME.

4. WALDHEIM EXPRESSED DISAPPOINTMENT IN PROGRESS OF INTER-COMMUNAL TALKS. HE NOTED THAT ONLY HIS PERSONAL INTERVENTION AT ONE STAGE, ( BY THREATENING ) PARTIES WITH WITHDRAWAL OF UNFICYP, KEPT TALKS FROM BREAKING OFF ENTIRELY. IN RESPONSE TO AMB. MCCLOSKEY, SYG EXPRESSED HIS VIEW THAT TURK- CYPRIOT INTRANSIGENCE WAS CAUSING MOST DIFFICULTIES IN TALKS. HE SAID HE HAD URGED BOTH SIDES TO MAKE MAXIMUM CONCESSIONS. SYG AND MCCLOSKEY PRAISED OSORIO- TAFALL AND SYG NOTED THAT OSORIO'S RETIREMENT IS FORSTALLED ONLY BY PROGRESS IN TALKS.

5. USYG GUYER REPEATED SYG'S PLANS AND OBSERVATIONS ABOUT UNFICYP'S FUTURE AND ACTION BY SC IN DECEMBER. ( COMMENT: WE SUSPECT THIS LINE OF ACTION DECIDED ONLY MOMENTS BEFORE LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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MCCLOSKEY'S MEETING WITH SYG. GUYER AND SECRETARIAT OFFICIALS, INCLUDING LIU AND SHERRY, WERE OBSERVED DEPARTING SYG'S OFFICE WHILE MCCLOSKEY AWAITED ENTRANCE.) GUYER REVIEWED UNSUCCESSFUL ATTEMPTS TO ACQUIRE ADDITIONAL CONTRIBUTIONS AND NOTED THAT ONE ( UNNAMED ) CONTRIBUTOR HAS ANNOUNCED TERMINATION. OTHERS HAVE IMPOSED CEILINGS WHICH ARE ACTUALLY REDUCTIONS BECAUSE OF INFLATION.

6. GUYER NOTED THAT SC WILL HAVE TO MAKE POLITICAL DECISION IN UNFICYP IN DECEMBER. UNFICYP, WHILE IT EXISTS, MUST BE MULTI- NATIONAL AND SCANDINAVIANS STATE THEY ARE AT MINIMUM LEVELS NOW. TO ACCOMPLISH REDUCTIONS, YET PREVENT ANGLO-

CANADIAN FORCE, TROOP CONTRIBUTORS MUST BE PERSUADED TO COOPERATE AND NOT WITHDRAW. GUYER NOTED THAT WHILE IN LONDON RECENTLY HE MENTIONED POSSIBILITY OF WITHDRAWAL OF ONE (UNAMED) CONTINGEMENT AND HE RECEIVED EXPRESSIONS OF GRAVE BRITISH CONCERN. WHEN QUERIED ABOUT AUSTRIAN CONTINGENT GUYER SIMPLY REPLIED THAT UNFICYP CONSIDERED REPLACEMENTS FOR IRISH WITHDRAWAL WERE NECESSARY; HE REFUSED TO ELABORATE. WHEN BOYATT POINTED OUT TO GUYER THAT UNFICYP HAD BEEN REDUCED OVER THE YEARS FROM 6,800 TO 3,100 BY SYG DECISION AND WITHOUT INVOLVEMENT OF SC AND QUERIED WHY GUYER FELT SC WOULD NOW HAVE TO MAKE "POLITICAL DECISION" FOR FURTHER REDUCTION, GUYER MADE DISTINCTION BETWEEN ACROSS THE BOARD REDUCTIONS WHICH WOULD NOT INVOLVE SC, AND WITHDRAWAL OF ONE OR MORE CONTINGENTS OR OTHER RESTRUCTURING OF FORCE, WHICH WOULD INVOLVE SC.

7. IN RESPONSE TO MCCLOSKEY, GUYER SAID HE THOUGHT GRIVAS WAS NOT A SERIOUS THREAT. HE DID NOT THINK GRIVAS WAS GETTING GREEK GOVERNMENT SUPPORT BUT RATHER CERTAIN GREEK MILITARY OR PRIVATE SUPPORT.

8. MEETING WITH AMB. ROSSIDES WAS UNEVENTFUL.  
SCALI

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